

## Message Text

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ORIGIN NEA-11

INFO OCT-01 AF-10 ARA-10 EUR-12 ISO-00 SIG-03 DODE-00  
NSCE-00 PM-05 SP-02 SS-15 CIAE-00 INR-10 NSAE-00  
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O P 292025Z MAY 78  
FM SECSTATE WASHDC  
TO AMEMBASSY RABAT IMMEDIATE  
INFO AMEMBASSY ALGIERS PRIORITY  
AMEMBASSY NOUAKCHOTT PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY MADRID PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY LIBREVILLE PRIORITY  
AMEMBASSY BAMAKO PRIORITY  
AMEMBASSY CAIRO PRIORITY  
USINT HAVANA PRIORITY  
AMEMBASSY NEW DELHI PRIORITY  
AMEMBASSY MOGADISCIO PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY ABIDJAN PRIORITY  
AMEMBASSY BELGRADE PRIORITY  
AMEMBASSY DAKAR PRIORITY  
AMEMBASSY LOME PRIORITY  
AMEMBASSY NIAMEY PRIORITY  
AMEMBASSY OUAGADOUGOU PRIORITY

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E.O. 11652: GDS

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TAGS: PEPR, MO

SUBJECT: SECRETARY'S MEETING WITH MOROCCAN FOREIGN  
MINISTER BOUCETTA, MAY 25

1. SUMMARY: IN MAY 25 MEETING IN NEW YORK MOROCCAN FONMIN  
BOUCETTA INFORMED SECRETARY HIS GOVERNMENT INTENDS TO SEND

FURTHER MILITARY TO ZAIRE FOR INDEFINITE PERIOD TO HELP STABILIZE SITUATION. HE EXPECTED SUPPORT BUT NOT NECESSARILY SOLDIERS FROM OTHER AFRICAN MODERATE REGIMES. HE EXPRESSED PLEASURE AT MORE "CONCRETE" U.S. RESPONSE TO SECOND SHABA INCURSION AND WARMLY WELCOMED NEWS ADMINISTRATION CONSIDERING REQUESTING CONGRESSIONAL APPROVAL FOR CONTINGENCY FUND WHICH WOULD ALLOW U.S. TO RESPOND RAPIDLY IN SITUATIONS LIKE SHABA. FONMIN CONVEYED KING'S REQUEST FOR COBRA HELICOPTERS IN LIEU OV-10 AIRCRAFT. HE SAID INDIA MAY JOIN THOSE SEEKING CUBA'S EXPULSION FROM NAM. ON MIDDLE EAST HE AGAIN URGED U.S. CONTACT WITH PLO TO WHOM HE SAID HE HAD PASSED ON U.S. DESIRES RE RESOLUTION 242 AND COOPERATION WITH UNIFIL. END SUMMARY.

2. SHABA: BOUCETTA SAID THAT TO DEMONSTRATE AFRICAN SOLIDARITY, TO DEFEND THE TERRITORIAL INTEGRITY OF ZAIRE, AND TO SHOW HOW UNHAPPY MOROCCO IS WITH THE IDEOLOGICAL WAR WHICH HAS BROKEN OUT IN AFRICA AS A RESULT OF SOVIET AND CUBAN

PENETRATION, KING HASSAN HAS SENT A MILITARY MISSION TO ZAIRE, AND IT WILL BE FOLLOWED BY MORE SOLDIERS. ASKED IF OTHER AFRICAN NATIONS WOULD BE SENDING TROOPS, BOUCETTA SAID THAT EVEN IF THEY MIGHT NOT SEND TROOPS, SENEGAL, IVORY COAST, EGYPT, GABON, MAURITANIA AND POSSIBLY MALI WOULD BE "ACTIVELY DEMONSTRATING THEIR SOLIDARITY". EXPRESSING DISSATISFACTION THAT MOBUTU HAD NOT LEARNED THE SECRET

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LESSONS OF THE FIRST SHABA INCURSION, BOUCETTA SAID MOROCCO HAS RECOMMENDED CORRECTIVE ECONOMIC AND POLITICAL MEASURES. HE SAID HE DID NOT KNOW HOW LONG MOROCCAN TROOPS WOULD REMAIN IN ZAIRE, BUT IT CERTAINLY WOULD BE "FOR SOME TIME".

3. RESPONDING TO THE SECRETARY'S EXPRESSION OF U.S. APPRECIATION FOR THE ACTION MOROCCO HAD TAKEN, THE FONMIN SAID THE U.S. POSITION HAD BEEN ENCOURAGINGLY CONCRETE. HE WARMLY WELCOMED THE SECRETARY'S STATEMENT THAT THE ADMINISTRATION WAS CONSIDERING SEEKING CONGRESSIONAL APPROVAL FOR CREATION OF A CONTINGENCY FUND WHICH WOULD ALLOW THE U.S. TO RESPOND MORE QUICKLY IN SITUATIONS SUCH AS THAT IN SHABA.

4. MOROCCAN ARMS REQUEST: FONMIN SAID KING HAD INSTRUCTED HIM TO INFORM SECRETARY THE OV-10 IS NOT NEEDED CURRENTLY AND HASSAN WOULD LIKE COBRA HELICOPTERS INSTEAD. BOUCETTA DESCRIBED MOROCCAN NEED AS "GREAT". SECRETARY SAID U.S. WOULD EXAMINE THIS REQUEST AND REPLY PROMPTLY.

5. SOUTHERN AFRICA: SECRETARY EXPLAINED ADMINISTRATION WOULD NOT SEEK REPEAL OF THE CLARK AMENDMENT BECAUSE THIS

WOULD REOPEN THE DEBATE ON ANGOLA. HE DESCRIBED PRESENT MOMENT AS CRITICAL POINT IN NAMIBIA NEGOTIATIONS. FRONT LINE PRESIDENTS WILL CALL FOR MEETING OF FIVE PLUS SWAPO DURING FIRST WEEK OF JUNE TO SEE IF SWAPO WILL ACCEPT THE RESOLUTION OF THE FIVE AND MOVE FORWARD. MODERATE MEMBERS OF THE NON-ALIGNED MOVEMENT HAVE BEEN ASKED TO URGE SWAPO TO AGREE, AND NORDIC COUNTRIES MAY BE HELPFUL. FAILURE TO MOVE QUICKLY COULD LEAD SOUTH AFRICA TO WITHDRAW ITS SUPPORT AND OPT FOR THE INTERNAL ROUTE.

6. SECRETARY SAID THAT IN RHODESIA RECENT INDICATIONS ARE THAT ALL PARTIES MAY BE PREPARED TO SIT AROUND THE TABLE TO TRY TO AGREE ON A TRANSITION REGIME WHICH WOULD LEAD TO ELECTIONS. A NUMBER OF BLACK LEADERS IN SALISBURY HAVE  
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DECIDED THERE CANNOT BE A CEASE FIRE WITHOUT THE PARTICIPATION OF ALL PARTIES AND THAT THERE CANNOT BE AN ELECTION WITHOUT A CEASE FIRE.

7. THE HORN AND CUBA: SAUNDERS SAID U.S. UNCERTAIN ABOUT ETHIOPIAN INTENTIONS IN ERITREA. ETHIOPIANS HAVE MOVED

AGAINST TWO TOWNS BUT IT IS NOT CLEAR IF ETHIOPIAN OBJECTIVES ARE MERELY TO RAISE SEIGES, OR TO INITIATE A GENERAL OFFENSIVE. CUBANS APPEAR TO HAVE RESTRICTED THEIR ROLE TO A DEFENSIVE ONE WHICH FREED ETHIOPIAN TROOPS FOR COMBAT. SECRETARY SAID, "FOR WHAT IT IS WORTH", ETHIOPIAN FOREIGN MINISTER HAD TOLD HIM ETHIOPIAN GOVERNMENT DID NOT PLAN TO ASK THE CUBANS TO PLAY A COMBAT ROLE.

8. FONMIN EXPRESSED DOUBT CUBANS COULD BE PERSUADED TO LEAVE ETHIOPIA OR ANGOLA BUT NOTED THEY ARE NOT POPULAR IN ANGOLA AND THAT MOROCCO WILL CONTINUE ITS CURRENT SUPPORT FOR THEIR OPPONENTS. HE SAID MOROCCO ALSO WOULD BACK SOMALIA'S EFFORTS TO HAVE CUBA EXPELLED FROM THE NON-ALIGNED MOVEMENT AND EXPECTED ASSISTANCE FROM INDONESIA, EGYPT, AS WELL PERHAPS AS FROM YUGOSLAVIA AND INDIA.

9. MIDDLE EAST: IN REPLY TO BOUCETTA'S URGING THAT U.S. ESTABLISH CONTACT WITH PLO, SECRETARY EXPLAINED THIS WAS IMPOSSIBLE DUE TO THE UNWILLINGNESS OF THE PLO FOR A YEAR AND A HALF TO ACCEPT U.S. SUGGESTIONS COMMUNICATED THROUGH OTHERS THAT IT RECOGNIZE ISRAEL'S RIGHT TO EXIST AND ACCEPT RESOLUTION 242. BOUCETTA SAID HE TOO HAD PASSED ON TO THE PLO THE U.S. POSITION ON RESOLUTION 242 AND ALSO HAD EXPRESSED US INTEREST IN PLO COOPERATION WITH UNIFIL.

10. U.S.-MOROCCAN RELATIONS: AFTER STATING THAT MOROCCAN  
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POPULAR REACTION TO THE SUCCESS OF THE PRESIDENT'S PANAMA CANAL AND MIDEAST ARMS PACKAGE PROPOSALS HAD BEEN VERY POSITIVE, BOUCETTA SAID HE HOPED ADMINISTRATION WOULD CLARIFY ITS POSITION TOWARD MOROCCO. IN PAST, IF NOT AGAINST MOROCCO, ADMINISTRATION HAD NOT BEEN PRO-MOROCCAN. KING HAD TOLD HIM TO CONVEY TO SECRETARY HIS ASSURANCE THAT MOROCCO CONSIDERED ITSELF A FRIEND OF U.S. AND THAT IT WOULD BE BETTER FOR U.S. TO HAVE A STRONG FRIEND RATHER THAN A WEAK ONE. VANCE

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## Message Attributes

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